

INTERGOVERNMENTAL COORDINATION ELEMENT

8.0 INTRODUCTION

8.0.0 Background

The 1985 Local Government Comprehensive Planning and Land Development Regulation Act, Chapter 163, Florida Statutes (F.S.), requires that all counties and municipalities in the state update their comprehensive plans to be consistent with the State Comprehensive Plan and the Regional Policy Plan. Administrative rules developed by the state are embodied in Chapter 9J-5 of the Florida Administrative Code (FAC) to define the minimum criteria for local government comprehensive plans. The 1985 legislation and Chapter 9J-5 FAC have amended most of Florida's growth management legislation enacted in the 1970s. The result is a statewide framework for coordinated planning.

The Act focuses the intergovernmental coordination efforts on the solution of incompatibility issues among plans of adjacent local governments, as well as state and regional agencies. In doing so, the Act establishes the main lines of coordination and guides local governments through the related processes and procedures.

8.0.1 Purpose

The primary purpose of this element is to formulate improved coordination processes among local governments, and with local, regional, state and federal agencies. Effective planning is impossible without intergovernmental coordination. The establishment, maintenance and utilization of channels of communication between governmental bodies, for information exchange and problem resolution, is basic to the planning process. This element will establish the necessary relationships and provide principles and guidelines for use in effectively coordinating between the City of Vero Beach, and the governmental bodies with which the City shares common boundaries and/or common planning interests.

This element contains a complete listing of the governmental bodies and programs that require intergovernmental coordination with the City of Vero Beach. This element also identifies existing linkages with Indian River County and nearby municipalities and addresses those areas where there is a need to establish new linkages and new mechanisms and procedures for coordination.

Finally, the element discusses any problems relating to nonexistent, insufficient or ineffective intergovernmental coordination. Intergovernmental coordination procedures should be continually monitored in order to incorporate modifications that may be warranted by future needs.

8.0.2 Community Setting

The City of Vero Beach lies on the Atlantic Coast of Florida in Indian River County. The City includes a mainland area and a portion of a barrier island (Orchid Island) separated from the mainland by the Indian River.

Vero Beach is a relatively affluent coastal community popular among retired professionals. The City intends to maintain its profile as a low-density residential community.

8.1 INVENTORY OF COORDINATING ENTITIES

In order to effectively implement federal, state, regional and local planning policies, it is necessary to identify all the agencies with which the City of Vero Beach must coordinate. This section

will identify such entities and describe the existing coordination mechanism and the subject and nature of the relationship.

In terms of the planning process, the City of Vero Beach is affected by a variety of state, regional and federal agencies having concerns in a variety of subject areas. However, due to the City's coastal location and the role played by the barrier island, the numerous drainage canals, and other natural attributes, the City is heavily impacted by agencies concerned with legislation and regulations relative to environmental considerations. Other areas of concern are transportation, floodplain management and water and wastewater services. The City interacts and coordinates with the County regarding many of these issues. Other agencies and the nature of their responsibilities and relationships to Vero Beach are listed below. Existing coordination mechanisms are summarized in Section 8.2.

- o U.S. Army Corps of Engineers (COE): Responsible for maintenance of the Intracoastal Waterway, and responsible for beach renourishment.

Nature of Relationship:	Regulatory
Office with Primary Responsibility:	Public Works

- o Florida Inland Navigation District: Sponsor for maintenance of the Intracoastal Waterway.

Nature of Relationship:	Operational
Office with Primary Responsibility:	Public Works

- o Environmental Protection Agency (EPA): Responsible for protecting the environment; regulates air and water quality; participates in wastewater management planning.

Nature of Relationship:	Regulatory
Office with Primary Responsibility:	Public Works

- o Federal Emergency Management Agency (FEMA): Determines flood-prone areas for purposes of participation in the National Flood Insurance Program. Provides emergency assistance in the event of a disaster.

Nature of Relationship:	Advisory
Office with Primary Responsibility:	Planning Department

- o Florida Department of Environmental Regulation (FDER): Regulates and issues permits for drainage systems, potable water systems, wastewater system, and dredge and fill operations.

Nature of Relationship:	Regulatory
Office with Primary Responsibility:	Public Works

- o St. Johns River Water Management District (SJRWMD): Regulates and permits drainage systems, and issues consumptive use permits for water.

Nature of Relationship:	Regulatory
Office with Primary Responsibility:	Public Works

- o U.S. Fish and Wildlife Service (FWS): Protection of fish and wildlife.

Nature of Relationship:	Advisory
Office with Primary Responsibility:	Public Works

- o Federal Aviation Administration (FAA): Air traffic control; airport planning assistance.

Nature of Relationship:	Advisory
Office with Primary Responsibility:	Airport Director

- o U.S. Geological Survey (USGS): Monitors runoff at several sampling stations in canals.

Nature of Relationship:	Advisory
Office with Primary Responsibility:	Public Works

- o Florida Department of Natural Resources (FDNR): Manages the Indian River Lagoon Aquatic Preserves, enforces fishing regulations, protects state lands, manages state parks and recreation areas, and performs a variety of other duties including regulation of development seaward of the coastal construction control line.

Nature of Relationship:	Regulatory
Office with Primary Responsibility:	Public Works

- o Florida Department of Transportation (FDOT): Responsible for transportation planning of collector and arterial roadways and part of its regional planning process, maintenance and construction of state roads and fiscal assistance in the construction of local collector and arterial facilities.

Nature of Relationship:	Operational
Office with Primary Responsibility:	Public Works

- o Florida Department of Health and Rehabilitative Services (FDHRS): Regulates a variety of sanitary practices relative to environmental health. Licenses group homes and other treatment facilities.

Nature of Relationship:	Regulatory
Office with Primary Responsibility:	Police Department
Building Department	

- o Florida Department of State, Division of Historical Resources: Maintains master site file of historic areas and buildings, conducts historic and archaeological research, provides technical assistance.

Nature of Relationship:	Advisory
Office with Primary Responsibility:	Planning Department

- o Mosquito Control District: Responsible for mosquito control.

Nature of Relationship:	Operational
Office with Primary Responsibility:	Public Works

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- o Indian River Farms Water Control District (IRFWCD): Special drainage district established under Chapter 298 of Florida Statutes, with power to collect taxes for operation and maintenance of drainage facilities. Has authority over most of the canals in Vero Beach.

Nature of Relationship: Operational
Office with Primary Responsibility: Public Works

- o Florida Department of Community Affairs (DCA): Reviews DRIs, comprehensive plans and provides technical assistance regarding growth management and community development.

Nature of Relationship: Advisory
Office with Primary Responsibility: Planning

- o School Board of Indian River County: Responsible for public education.

Nature of Relationship: Regulatory
Office with Primary Responsibility: Planning/City Manager/Council

- o Indian River County Housing Authority: Manages a variety of subsidized housing programs including Section 8 Rental Assistance, and FMHA rural housing programs.

Nature of Relationship: Operational
Office with Primary Responsibility: Planning Department

- o Treasure Coast Regional Planning Council (TCRPC): Reviews DRIs and develops regional policy plans.

Nature of Relationship: Advisory
Office with Primary Responsibility: Planning Department

- o Downtown Redevelopment Authority: Consists of the City Council plus two other members. Responsible for redevelopment of the downtown area.

Nature of Relationship: Advisory
Office with Primary Responsibility: City Manager
City Council

- o Town of Indian River Shores: Adjacent municipality. Vero Beach supplies water, wastewater and electric service through a franchise agreement.

Nature of Relationship: Operational
Office with Primary Responsibility: City Manager
Planning Department

- o Tri-County Council of Governments: Organization of elected officials in Indian River, Martin, and St. Lucie Counties. Addresses issues of common concern to member governments.

Nature of Relationship: Advisory

Office with Primary Responsibility: City Council

- o Marine Resources Council: Organization of state agencies, elected officials and staff people from local governments along the Indian River. Responsible for developing and implementing management plans for the Indian River Lagoon.

Nature of Relationship: Advisory
Office with Primary Responsibility: Planning/Public Works

- o Narrows Watershed Action Committee: Reviews freshwater runoff from the Narrows Basin into the lagoon.

Nature of Relationship: Advisory
Office with Primary Responsibility: Public Works

8.1.2 Utility Companies

The City of Vero Beach generates its own electricity and operates its own water and sewer systems. The only utility service providers in the City of Vero Beach are AT&T and Southern Bell, which provide telephone service to subscribers.

8.2 ANALYSIS OF INTERGOVERNMENTAL COORDINATION MECHANISMS

In general, most of the state, federal and regional agencies listed in Section 8.1 have legislative authority to carry out their various activities. Hence, the basis for their interaction with the City of Vero Beach lies in their enabling legislation or charter, and may be regulatory, operational, or advisory. In any case, existing coordinative mechanisms are considered generally effective, as evidenced by various environmental measures and the high quality of life in Vero Beach.

Degrees and types of interaction which occur between Vero Beach and agencies listed in Section 8.1 above reflect the nature of their relationships with the City, as outlined below.

- o Regulatory. Agencies having regulatory relationships are those involved in licensing or permitting of activities in the City resulting mostly from applications for development from private entities or from referrals by local government. Regulatory agencies often provide technical advisory services. Coordination with these agencies occurs as permits and licenses are applied for or referred by the City for comment or approval. Those agencies identified as having "regulatory" responsibilities in terms of their principal relationships to Vero Beach are as follows:
 - U.S. Army Corps of Engineers
 - U.S. Environmental Protection Agency
 - Florida Department of Environmental Regulation (DER)
 - Florida Department of Natural Resources (DNR)
 - Florida Department of Health and Rehabilitative Services (HRS)

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- St. Johns River Water Management District
- School Board of Indian River County
- o Operational. Agencies cited as having operational relationships are those which develop, operate and/or maintain public facilities or services which serve the City. In some cases, these operational agencies also have regulatory and advisory responsibilities. Coordination with these operational agencies occurs primarily during planning and construction, which occur intermittently. Those agencies identified in Section 8.1 which are classified as having "operational" responsibilities in terms of their principal relationships to Vero Beach are as follows:
 - Florida Inland Navigation District
 - Florida Department of Transportation
 - Mosquito Control District
 - Indian River Farms Water Control District
 - Indian River County School Board
 - Indian River County
 - Indian River County Housing Authority
 - Town of Indian River Shores
- o Advisory. Agencies having advisory relationships are those which provide various forms of technical assistance and review local actions. In some cases, decisions and recommendations made by these agencies can be made binding through other regulatory agencies, administrative sanctions or legal means. Coordination with these advisory agencies occurs (1) as local plans are submitted for review; (2) as technical assistance is requested; and/or (3) through local representation on committees and in agency meetings. Agencies identified in Section 8.1 which are classified as having "advisory" responsibilities in terms of their principal relationship to Vero Beach are as follows:
 - Federal Emergency Management Agency (FEMA)
 - U.S. Fish and Wildlife Service
 - Federal Aviation Administration (FAA)
 - U.S. Geological Survey (USGS)
 - Florida Department of Community Affairs (DCA)
 - Florida Department of State, Division of Historical Resources
 - Treasure Coast Regional Planning Council

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- Downtown Redevelopment Authority
- Tri-County Council of Governments
- Marine Resources Council
- Narrows Watershed Action Committee

Although the City Manager has primary responsibility for the administration of City government, it is impossible for one person to be the point of coordination for all of these agencies. Therefore, the City of Vero Beach manages the challenge of intergovernmental coordination in a decentralized manner. Agencies affect coordination with the appropriate branches of City government through the respective department heads. For example, the FAA directs itself to the Airport Director for coordination, while the FDOT typically goes directly to the City Engineer.

In many cases, this means that one agency may have the need to develop relationships with several departments of City government. The Department of Natural Resources, for example, coordinates with the Planning Department on issues regarding the coastal construction control line, and with the Police Department on law enforcement matters. This decentralized method of affecting intergovernmental coordination works very effectively in Vero Beach. It eliminates delays by allowing the outside agencies to go directly to the point of authority needed.

A recent review of coordinating mechanisms indicates that intergovernmental coordination is very effective in Vero Beach.

8.2.0 City - County Relationships

It is not unusual in Florida for there to be a lack of cooperation between cities and counties. Local governments operate on limited budgets yet are faced with increasing service demands. This frequently results in passing responsibilities back and forth, and ultimately the quality of service diminishes. The City of Vero Beach and Indian River County have been very cognizant of the need to meet service demands through cooperative efforts. As of this writing (June 1988), there are no less than 20 interlocal agreements to which the City and County are a party. Many of them also involve a third party. These agreements cover such issues as water and sewer service, recreation, fire protection and building permits. The agreements in effect at this time are in Table 8.1. It is clear from this table that the City of Vero Beach, its adjacent municipalities, and Indian River County have developed an effective method of identifying the problems that can be solved through cooperative efforts and implementing the solutions through interlocal agreements.

Inter-jurisdictional School Planning Impacts. Countywide coordination of public school facilities is necessary based on the fact that all public schools are planned and funded on countywide basis. Regardless of the location of future development within Indian River County, all future development will potentially impact school capacity, infrastructure systems, land use compatibility, or otherwise impact safe and convenient student access to public schools. Therefore, the Florida legislature has mandated that substantive and procedural issues surrounding school planning and maintenance of countywide public school level of service standards require a formal interlocal agreement to ensure effective intergovernmental coordination. The City of Vero Beach has executed an Interlocal Agreement (ILA) for Coordinated School Planning and School Concurrency and an impact fee interlocal agreement. The execution of the Interlocal Agreement for Coordinated Planning and School concurrency between the County, the School Board, the City of Fellsmere, the City of Sebastian, the City of Vero Beach and the Town of Indian River Shores established a process for implementing school concurrency. The ILA

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establishes the school concurrency process for coordinated planning of school facilities, outlines the responsibilities of all parties, and provides mechanisms for monitoring and dispute resolution. The City Planning and Development Director or designee shall continue to participate in school planning and concurrency management tasks required to effectively carryout the Comprehensive Plan Public School Facilities Element and the specified procedures and substantive policies in the adopted Indian River County Interlocal Agreement for Coordinated School Planning and Concurrency Management.

8.2.1 Regional Relationships

It is important to coordinate the City's Comprehensive Plan and development activities with adjacent municipalities and other governing bodies in the region, as well as with the regional policy plan. The City is a member of the Treasure Coast Regional Planning Council, which provides excellent forums for such coordination. This Comprehensive Plan has been developed with the advantage of input from the RPC and knowledge of the RPCs regional policy plan. Thus, there has been initial coordination, as well as ongoing review by RPC staff, of various elements as they are completed.

The preparation of the various elements of this plan has taken place in the cognizance of the adjacent local governments. Vero Beach has excellent relationships with its neighbor governments and has made every effort to avoid and/or resolve conflicts regarding land use, transportation, and infrastructure.

The City also coordinates with other area governments through its participation in the Tri-County Council of Governments. Although this body does not expressly exist to review and coordinate comprehensive plans, it is an existing coordinating mechanism, which could serve such a purpose.

The City of Vero Beach is substantially built out, with very little room for new growth. The Future Land Use Element reflects this circumstance, and makes some recommendations regarding redevelopment and redensification of land in order to accommodate some new growth. However, it is generally recognized that there will not be a tremendous amount of new growth in Vero Beach. The growth and development that is planned for Vero Beach is consistent with the Regional Policy Plan of the Treasure Coast Regional Planning Council, and presents little need for additional planning coordination above and beyond that which takes place by virtue of Vero Beach's membership in the Council.

8.2.1.0 Regional Policy Plan Coordination

The Regional Comprehensive Policy Plan prepared by the TCRPC in 1987 addresses a variety of issues, which directly or indirectly affect the City of Vero Beach. These issues include:

- o Education
- o Health Care
- o Social Services
- o Housing
- o Public Safety
- o Water Resources
- o Environmental Protection

- o Land use
- o Public Facilities
- o Transportation
- o Waste Management
- o The Economy

The Comprehensive Plan for Vero Beach addresses these regional issues in one way or another through its various elements and is not at variance with the Regional Plan on those policy matters which relate to the City's jurisdiction. For those issues outside the jurisdiction and financial capability of the City, various coordinative activities are in place or will be established that local and regional issues, needs and perspectives are recognized by the other bodies. The Treasure Coast Regional Planning Council and Tri-County Council of Governments both provide opportunities for discussion of these regional policy issues and coordination on their implementation.

Table 8.1. Vero Beach Interlocal Agreements

Parties	Type of Document (Coordinating Mechanism)	Subject Matter	Primary Responsibility
City of Vero Beach Town of Indian River Shores	Franchise	Vero Beach provides water, wastewater and electric service to the Town of Indian River Shores.	Utilities Department
City of Vero Beach Indian River County Vero-Med	Tripartite Agreement	City provides water and sewer service to Vero-Med in county service area.	Utilities Department
City of Vero Beach Indian River County	Agreement	Formation of the south Indian River County Fire District.	City Manager
City of Vero Beach Indian River County	Lease	Twenty-five-year lease of city property to county for above-grade pumping station for the Indian River County Water Transmission Line.	Utilities Department
City of Vero Beach Indian River County Ralmar Associates	Tripartite Agreement	City to provide water and sewer service to a user in the county service area.	Utilities Department
City of Vero Beach Indian River County	Agreement	Outlines the city's participation in the feeding of city prisoners held in the Indian River County Jail.	Police Chief
City of Vero Beach Indian River County IRC Hospital District	Tripartite Agreement	City to provide water and sewer service to hospital which is located in a county service area.	Utilities Department

Table 8.1. Vero Beach Interlocal Agreements (Continued)

Parties	Type of Document (Coordinating Mechanism)	Subject Matter	Primary Responsibility
City of Vero Beach Indian River County	Agreement	Grants the city permanent, exclusive and contractual rights to water service in the South Beach area.	Utilities Department
City of Vero Beach Indian River County	Annex to previous agreement	Clarification of service areas.	Utilities Department
City of Vero Beach Indian River County	Lease	County leases parking lot to city for \$1.00 per year to allow the city to enforce Parking regulations thereon.	Police Department
School Board of Indian River County City of Vero Beach	Lease	Lease property and building to the city for operation as recreation center.	Recreation Department
City of Vero Beach Indian River County	Lease	Lease of land to city for operation as public recreation facility.	Recreation Department
Indian River County, Gifford Area Municipal Taxing Unit City of Vero Beach	Governmental Streetlighting Agreement	City furnishes street lighting to Gifford Area Municipal Taxing Unit.	Utilities Department
City of Vero Beach Indian River County	Agreement	City allows county to use certain municipally owned poles to attach Communication cable.	Utilities Department
City of Vero Beach Indian River County	Agreement	Formation of consolidated city - county building department to report to the county administrator.	Planning Department

Table 8.1. Vero Beach Interlocal Agreements (Continued)

Parties	Type of Document (Coordinating Mechanism)	Subject Matter	Primary Responsibility
City of Vero Beach Indian River County	Agreement	Gives county right of first refusal on a ten-acre parcel adjacent to county's Criminal Justice Complex.	City Manager
City of Vero Beach Indian River County	Agreement	Transfer of utility service territories from county to City.	Utilities Department
City of Vero Beach Indian River County	Resolution	Granting franchise to City of Vero Beach to provide electric Service to certain unincorporated areas of Indian river.	Utilities Department
City of Vero Beach Indian River County	Agreement	Allows City of Vero Beach an exclusive franchise in South Beach area, under Certain conditions.	Utilities Department
City of Vero Beach Indian River Shores	Agreement	City furnishes streetlighting to the Town of Indian River Shores.	Utilities Department
City of Vero Beach Indian River County	Agreement	City furnishes streetlighting to Indian River County.	Utilities Department
City of Vero Beach Rockridge Subdivision	Agreement	City furnishes streetlighting to Rockridge Special Taxing District.	Utilities Department

Source: RS&H, 1988.

Those regional policy issues which can be addressed, in part, within the regulatory, operational and fiscal limits and capabilities of the City of Vero Beach are outlined below. Regional Policy Plan goals corresponding with these issues are identified, along with those elements of the Vero Beach Comprehensive Plan which address these regional issues and goals. The City's land development regulations, scheduled for revision and adoption within one year after official submittal of the Comprehensive Plan to the Florida Department of Community Affairs, will contain standards and requirements which will implement many of these regional goals within the City. Others will be implemented through the Capital Improvements Element and various administrative policies established in the plan.

<u>Issue</u>	<u>Regional Policy Plan Goal Number</u>	<u>Related Vero Beach Plan Element</u>
Affordable Housing	5.1.1; 5.1.2	Housing; Land Use
Environmental Pollution	6.11.1; 13.2.1; 13.2.2	Land Use; Conservation; Sanitary Sewer, Solid Waste, Drainage, Potable Water and Natural Groundwater Aquifer Recharge; Coastal Management
Hurricane Protection	7.2.1	Coastal Management; Land Use
Public Beach Access	9.3.1	Coastal Management; Recreation/Open Space
Adequate Recreation	10.4.1	Recreation/Open Space
Natural Resources Protection	8.3.1; 9.1.1; 9.2.1; 10.1.1; 10.1.2; 10.1.3; 10.1.4; 10.2.1; 10.3.1; 16.2.1	Coastal Management; Conservation; Land Use; Sanitary Sewer, Solid Waste Drainage, Potable Water Water and Natural Ground- water Aquifer Recharge
Property Rights	15.1.1	Land Use
Adequate Urban Services (i.e., Public Facilities)	16.1.1; 17.1.1; 17.2.1	Land Use, Sanitary Sewer, Solid Waste, Drainage, Potable Water and Natural Groundwater Aquifer Recharge; Coastal Management
Planned, Compatible Land Use	16.1.2	Land Use
Historic Resources Protection	18.1.1	Land Use; Coastal Management
Adequate Transportation	19.1.1; 19.1.2; 19.2.1	Traffic Circulation

<u>Issue</u>	<u>Regional Policy Plan Goal Number</u>	<u>Related Vero Beach Plan Element</u>
Economic Development	21.2.1; 24.1.1	Land Use
Intergovernmental Coordination and Public Participation	25.1.2; 25.2.1	Intergovernmental Coordination

8.3 ISSUES AND OPPORTUNITIES FOR INTERGOVERNMENTAL COORDINATION

8.3.0 Tri-County Council of Governments

The City of Vero Beach is a member of the Tri-County Council of Governments, which is an organization of elected officials from Indian River, Martin, and St. Lucie Counties, and several municipalities therein. Although only two year old, the Council has proven to be very effective in addressing issues of regional concern. The Council has no staff, but works through a committee system to study issues and bring them to the attention of state government for assistance. The Council has thus far addressed such issues as beach erosion, regional utilities, resource recovery, transportation and liability insurance.

The Tri-County Council of Governments embodies the spirit of cooperation among its member governments to solve common problems. The Council is an excellent vehicle for addressing many problems of an intergovernmental nature, and the City will continue to take an active role in this organization. Many of the goals and objectives of this Comprehensive Plan which require coordination with neighboring municipalities can be effectively accomplished through participation in the Council.

8.3.1 Marine Resources Council

The Marine Resources Council (MRC) is an independent organization affiliated with the Florida Institute of Technology. It is funded under the SWIM (Surface Water Improvement and Management) program, and its priority is to develop and implement ongoing management plans for the Indian River Lagoon. The Council works through a series of Watershed Action Committees. Vero Beach participates in one of these action committees through the representation of a City Councilman and the City Engineer on this committee. The MRC also provides technical assistance to local governments in writing model ordinances for drainage.

The Council provides an excellent opportunity for the City of Vero Beach to coordinate with other local governments regarding the management of the Indian River Lagoon.

8.3.2 Recreation

Since October 1987, the City of Vero Beach and Indian River County have been involved in a joint recreation program. The agreement is currently an informal one which has yet to be formalized. The County provides some funding to the City for recreational programs and facilities. The revenue comes from a Municipal Services Taxing Unit in the unincorporated areas of the County. The reason for this arrangement is that many of the recreational facilities used by County residents are located in and maintained by the City of Vero Beach. It is important that the City and the County formalize an interlocal agreement so that a definitive plan of action can be developed which will meet recreational needs of both City and County residents.

8.3.3 Transportation

Intergovernmental coordination is essential for cost-effective provision of traffic circulation system improvements. Both the Florida Department of Transportation and Indian River County have financial responsibility for roadways which are located within the City. Therefore, it is necessary for the City to establish intergovernmental coordination mechanisms that will enable the City to review transportation improvement plans and programs proposed by the State and the County.

One important area of coordination is the preservation and protection of right-of-way for future roadway improvements and construction as identified by the County and the State. Through an effective program of coordination, the City will have greater ability to protect roadway corridors from building encroachment. By doing so, the City will, in effect, be reducing the amount of funds to be spent on right-of-way acquisition, making more money available for actual construction. The Florida Department of Transportation will consider, as a part of its project priority analysis, availability and protection measures that have been implemented.

The City of Vero Beach currently coordinates with Indian River County regarding transportation improvements. The City participates in the County's Thoroughfare Plan by collecting Traffic Impact Fees for the County. The impact fees are used by the County to make thoroughfare improvements where such are needed as a result of new growth.

The City and, at a minimum, the portion of Indian River County east of I-95, should have population counts and densities sufficient to qualify as an urban area, once 1990 census data has been tabulated. In crossing the population threshold which classifies the area as "urbanized," the Indian River/Vero Beach area will fall under the federal guidelines which call for establishment of a Metropolitan Planning Organization (MPO). The MPO serves as a forum for cooperative decision-making by the principal elected officials of the several government entities served by an urban transportation network. By centralizing and coordinating planning for the area's transportation projects which may be located external to the City limits yet would directly impact operation and/or use of City transportation facilities. Conversely, the MPO process will enable City officials to make more informed decisions on local transportation issues through an awareness of how the City's network interacts with the larger, urban area network.

8.3.4 Sanitary Sewer

There are several issues regarding sanitary sewer which require some level of intergovernmental coordination in order for this plan to be implemented. The first deals with the permit for the City's water consumption issued by the St. Johns River Water Management District. The permit expires on October 15, 1990. The Water Management District is encouraging the reuse of treated wastewater and has informed the City that it will require some reuse of treated wastewater when the City's water withdrawal permit is scheduled for renewal. The amount of wastewater which will be required for reuse will depend on the sites available for reuse, the amount of effluent produced and the economics of supplying the available sites. The City has a master plan for effluent reuse that will be implemented within the planning period. The City will coordinate with the Water Management District to determine and analyze the threshold requirements for treated wastewater reuse.

Another issue involves regional plans for wastewater management. One of the goals of the Sanitary Sewer Subelement is to promote coordination with other local governments and agencies to promote efficient regional plans for wastewater management. Achieving this goal could require the use of new technologies which may be cost effective on a regional basis, but too expensive for one local government to consider on its own. Thus, it may become necessary to establish regional resource groups to investigate new technologies, develop local policies and promote resource conservation. Intergovern-

mental coordination is critical to not only identify and develop the technologies, but to work out innovative funding programs to make them possible.

The City must identify and coordinate with the agencies regulating natural resources. This will require cooperation with the Water Management district, the Regional Planning Council, the Departments of Environmental Regulation and Natural Resources, and the Environmental Protection Agency during all phases of wastewater management planning. In addition, the City and County should coordinate with one another on regulations and procedures governing on-site waste disposal and monitoring non-point source pollution from septic tanks and urban runoff.

8.3.5 Potable Water

The same type of intergovernmental coordination required for wastewater treatment planning applies equally to potable water. The Potable Water Subelement calls for coordination with other local governments and agencies to promote efficient regional plans for water resource management. A regional water resource management plan should be developed in cooperation with the County, other local governments, the Regional Planning Council and a variety of state and federal agencies. The objectives of this plan will be to establish the regulatory and funding guidelines and initiatives for protecting recharge areas, preserving minimum water quality standards and managing consumption.

8.3.6 Solid Waste

Intergovernmental coordination is required in the area of solid waste disposal. The City already cooperates with Indian River County by collecting parcel charges for use of the County landfill. The City of Vero Beach will continue to cooperate with the County to promote recycling and resource recovery. The City will cooperate with the County to investigate regional resource recovery facilities as an economical and environmentally sound means of disposing of solid waste. This can be accomplished by developing a regional committee to investigate these options. The City is already looking at resource and revenue recovery on a regional basis through its participation in the Tri-County Council of Governments.

8.3.7 Drainage

There are a number of agencies in Indian River County with which the City must coordinate in order to facilitate drainage. These include the County, the Water Management District, the Indian River Farms Water Control District, and the Marine Resources Council. The requirements and regulations of the County and the Water Management District are made quite clear through various ordinances and regulations. As a result, intergovernmental coordination is generally good. The Water Control District is a special drainage district established under Chapter 298 of the Florida Statutes. It has authority over most of the canals in Vero Beach, and has the power to collect taxes for operations and maintenance.

The Marine Resources Council is a coordinating mechanism funded under the SWIM Program. The Council provides technical assistance to local governments along the Indian River regarding several issues including drainage. The City of Vero Beach participates in one of the Watershed Committees of the Marine Resources Council.

8.3.8 Land Use

The City of Vero Beach and Indian River County have recognized the fact that land use/zoning conflicts at corporate boundaries must be adequately addressed. As a result of this cognizance, the City and the County have adopted an administrative policy to deal with such situations. The policy was adopted in October 1981 and requires that applications for changes in land use or zoning that are located within 500 feet of corporate boundaries, be referred to the affected agency (City or County) for staff

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review and comment before any action is taken. This policy can be updated and expanded to provide for joint review of all defined major projects within an agreed upon distance from the other jurisdiction and extended to include the Town of Indian River Shores.

8.3.9 Housing

Provision of affordable housing is an interlocal and regional issue which the City of Vero Beach can address, in part, through its Land Development Regulations and redevelopment activities. The City, however, is not a housing provider and defers to the Indian River County Housing Authority in the area of housing assistance. As the City moves to implement an infill strategy and redevelopment plans for its central core area and older deteriorating residential areas, it will work with the Housing Authority and other nonprofit groups to accommodate the needs of families of low and moderate income. Policies in the Housing Element have this objective in mind.

8.3.10 Hurricane Emergency Management

The City of Vero Beach, Indian River County and Town of Indian River Shores each have contingency plans to deal with potential hurricane emergencies. Coordination and expansion of these individual plans as outlined in the Coastal Management Element is necessary to ensure the following:

- o That development permitted in high coastal hazard areas be limited to that which can be safely and efficiently evacuated within a defined period.
- o That development be located and constructed in such manner as to be safe and insurable.
- o That access and basic utility and public safety services be restored quickly and efficiently following a hurricane event.

8.3.11 School Siting, Planning and Concurrency Management for Schools.

The School District of Indian River County's five and ten year plans do not include any future proposed school sites within the City of Vero Beach and the City has little undeveloped land sufficient to meet the location, access, and acreage requirements established by the School Board for the location of public school facilities. Therefore, school planning issues confronting the City are primarily associated with the enforcement of concurrency management in order to ensure that new development pays a fair share of the cost to fund school facilities and related impacts on such school facilities that are generated by new development. The City will continue to participate in public school facilities planning and concurrency management by serving on the Indian River County School Working Group and the School Facilities Planning Technical Advisory Committee in order to ensure that the procedures and substantive policies in the School Planning and Concurrency Interlocal Agreement are effectively implemented.

8.4 GOAL, OBJECTIVES AND POLICIES

8.4.0 Goal: To coordinate with federal, state, regional and local agencies as necessary to implement the comprehensive plan, promote quality development, and minimize impacts on other jurisdictions.

Objective 1 (Coordination of Local Plans):

Upon adoption of this Comprehensive Plan, the City of Vero Beach will renew or establish practices by March 31, 1990, to coordinate with local public entities which provide services to the City or which may be affected by this Comprehensive Plan and its implementation.

Supplement 4: Adopted November 17, 2009; Ordinance #09-08

Policies:

- 1.1 The City will transmit copies of its Comprehensive Plan and future amendments thereto to Indian River County, Indian River County School Board, Indian River County Housing Authority, Town of Indian River Shores and other relative local public entities determined by the City.
- 1.2 City representatives will meet at least annually with Indian River County, the Indian River County Housing Authority and the Indian River County School Board for the purpose of discussing programmatic and facility needs and actions planned.
- 1.3 City representatives will continue to take an active part in the Tri-County Council of Governments as an effective means of coordinating with other local governments on issues of local and regional concern.
- 1.4 The City will maintain active participation on committees and in meetings of the Treasure Coast Regional Planning Council for the purposes of coordinating plans, programs and policies relating to land use, housing, public facilities, environmental protection and other issues to be addressed under the Comprehensive Regional Policy Plan.
- 1.5 Interlocal conflicts which may arise regarding land use or service issues will be submitted to the Treasure Coast Regional Planning Council or nonbinding mediation assistance, provided that parties to the conflict agree to intervention by the Regional Planning Council.
- 1.6 The City will limit future annexations of unincorporated areas to those lands included within an urban service area to be designated by interlocal agreement with Indian River County, such agreement to be drafted by the City by March 31, 1990.
- 1.7 The City will prepare a brief annual report which outlines actions taken and progress made under the adopted Comprehensive Plan, including the extent and nature of coordination with the Treasure Coast Regional Planning Council, Indian River County and Town of Indian River Shores.
- 1.8 The City will coordinate with Indian River County toward development by 1993 of a water resource management plan, including an aquifer recharge area protection strategy and water conservation strategy.
- 1.9 The City will coordinate with Indian River County and the Town of Indian River Shores toward development by 1993 of a Joint Hurricane Emergency Management Plan, including provisions for evacuating and sheltering residents and restoring services.
- 1.10 The City will assist and coordinate with Indian River County and the Florida Department of Transportation, in establishment of a Metropolitan Organization at such time as the federal government determines that the Vero Beach urban area qualifies for funding to maintain same.
- 1.11 The City will be an active participant in the MPO process, once it has been established.
- 1.12 The City shall coordinate planning activities mandated by the various elements of its comprehensive plan with plans and activities of other governmental entities.

Supplement 4: Adopted November 17, 2009; Ordinance #09-08

Objective 2 (Development Impacts):

Upon adoption of this Comprehensive Plan, the City of Vero Beach will take action to renew or establish regulations, practices and agreements by March 31, 1990, to coordinate with adjacent jurisdictions and other levels of government where their interests may be impacted by development proposed under this Comprehensive Plan.

Policies:

- 2.1 In the Land Development Regulations to be adopted by September 1, 1990, specify the circumstances and procedures involving permits from or reviews by federal and state agencies on which local approvals are conditioned.
- 2.2 The City of Vero Beach will seek to establish by March 31, 1991, interlocal agreements with Indian River County and the Town of Indian River Shores procedures for review of certain defined applications for major development or land use amendment occurring within 500 feet of an adjacent jurisdiction or which may otherwise impact another jurisdiction.
- 2.3 The City will maintain active participation in the Marine Resources Council to identify and act on issues regarding management of the Indian River Lagoon.
- 2.4 Where, in the judgment of the City, a proposed development may have significant adverse impact on an identified or reported environmentally sensitive area or historic or archeological resource or artifact, no permit or development order will be issued by the City until appropriate federal, state, regional and/or other agencies have been notified and shall have an opportunity to review the matter, such procedures to be established in Land Development Regulations to be adopted by September 1, 1990.
- 2.5 The City shall continue to work with the school district and the municipalities in the county to establish county-wide level of service standards for services that are not affected by local variations.

Objective 3 (Adequate Public Facilities):

Upon adoption of this Comprehensive Plan, the City of Vero Beach will take action by March 31, 1991, to reach mutual agreement on responsibilities and levels of service for public facilities and other services provided to or by the City of Vero Beach.

Policies:

- 3.1 Level of service standards for arterial and collector roads under state and county jurisdiction and responsibilities for improvement and financing will be coordinated with these jurisdictions.
- 3.2 The City will seek to formalize by March 31, 1991, an interlocal agreement with Indian River County regarding provision, use and financing of recreation facilities in the City which benefit County residents.
- 3.3 The City will seek to revise, as necessary, interlocal agreements within Indian River County and the Town of Indian River Shores for water and/or sewer services provided to these jurisdictions by the City relative to levels of services provided, water conservation incentives and costs of service.

Supplement 4: Adopted November 17, 2009; Ordinance #09-08

- 3.4 The City shall coordinate with the county and the school board in maintaining an Interlocal Agreement for Coordinated Planning and School Concurrency.
- 3.5 The City shall assist in coordinating and participating in resolving issues surrounding maintaining and updating the level of service standards in the Public School Facility Element.